# Boggy Creek Improvement District ANNUAL FINANCIAL REPORT September 30, 2023

#### **Boggy Creek Improvement District**

#### **ANNUAL FINANCIAL REPORT**

#### Fiscal Year Ended September 30, 2023

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Certified Public Accountants PL

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#### REPORT OF INDEPENDENT AUDITORS

To the Board of Supervisors Boggy Creek Improvement District Orlando, Florida

#### **Report on Audit of the Financial Statements**

#### **Opinion**

We have audited the financial statements of the governmental activities and each major fund of Boggy Creek Improvement District (the "District"), as of and for the year ended September 30, 2023, and the related notes to financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Boggy Creek Improvement District as of September 30, 2023, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinion

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (GAAS), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.



To the Board of Supervisors Boggy Creek Improvement District

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year beyond the financial statement date, including currently known information that may raise substantial doubt thereafter.

#### Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of
  expressing an opinion on the effectiveness of the District's internal control. Accordingly,
  no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.



To the Board of Supervisors Boggy Creek Improvement District

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the *Governmental Accounting Standards Board* who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated May 23, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations and contracts.

The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Boggy Creek Improvement District's internal control over financial reporting and compliance.

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL

Fort Pierce, Florida

May 23, 2024

Management's discussion and analysis of Boggy Creek Improvement District's (the "District") financial performance provides an objective and easily readable analysis of the District's financial activities. The analysis provides summary financial information for the District and should be read in conjunction with the District's financial statements.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The District's basic financial statements comprise three components; 1) Government-wide financial statements, 2) Fund financial statements, and 3) Notes to financial statements. The Government-wide financial statements present an overall picture of the District's financial position and results of operations. The Fund financial statements present financial information for the District's major funds. The Notes to financial statements provide additional information concerning the District's finances.

The Government-wide financial statements are the **statement of net position** and the **statement of activities**. These statements use accounting methods similar to those used by private-sector companies. Emphasis is placed on the net position of governmental activities and the change in net position. Governmental activities are primarily supported by special assessments.

The **statement of net position** presents information on all assets and liabilities of the District, with the difference between assets and liabilities reported as net position. Net position is reported in three categories; 1) net investment in capital assets, 2) restricted and 3) unrestricted. Assets, liabilities, and net position are reported for all Governmental activities.

The **statement of activities** presents information on all revenues and expenses of the District and the change in net position. Expenses are reported by major function and program revenues relating to those functions are reported, providing the net cost of all functions provided by the District. To assist in understanding the District's operations, expenses have been reported as governmental activities. Governmental activities financed by the District include general government, physical environment, transportation and debt service.

Fund financial statements present financial information for governmental funds. These statements provide financial information for the major funds of the District. Governmental fund financial statements provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

Fund financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balances for all governmental funds. A statement of revenues, expenditures, and changes in fund balances – budget and actual, is provided for the District's General Fund. Fund financial statements provide more detailed information about the District's activities. Individual funds are established by the District to track revenues that are restricted to certain uses or to comply with legal requirements.

The government-wide financial statements and the fund financial statements provide different pictures of the District. The government-wide financial statements provide an overall picture of the District's financial standing. These statements are comparable to private-sector companies and give a good understanding of the District's overall financial health and how the District paid for the various activities, or functions, provided by the District. All assets of the District, including land and land improvements, buildings and improvements, equipment and infrastructure are reported in the statement of net position. All liabilities, including principal outstanding on bonds are included. The statement of activities includes depreciation on all long lived assets of the District, but transactions between the different functions of the District have been eliminated in order to avoid "doubling up" the revenues and expenses. The fund financial statements provide a picture of the major funds of the District. In the case of governmental activities, outlays for long lived assets are reported as expenditures and long-term liabilities, such as general obligation bonds, are not included in the fund financial statements. To provide a link from the fund financial statements to the government-wide financial statements, a reconciliation is provided from the fund financial statements to the governmentwide financial statements.

Notes to financial statements provide additional detail concerning the financial activities and financial balances of the District. Additional information about the accounting practices of the District, investments of the District, capital assets and long-term debt are some of the items included in the *notes to financial statements*.

#### **Financial Highlights**

The following are the highlights of financial activity for the year ended September 30, 2023.

- ♦ The District's total assets and deferred outflows of resources were exceeded by total liabilities by \$(43,774,369) (net position). Net investment in capital assets was \$2,817,715. Restricted net position was \$483,813. Unrestricted net position was \$(47,075,897).
- ♦ Governmental activities revenues totaled \$6,471,509 while governmental activities expenses totaled \$5,029,087.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

#### **Financial Analysis of the District**

The following schedule provides a summary of the assets, liabilities and net position of the District and is presented by category for comparison purposes.

#### **Net Position**

	Governmental Activities					
	2023	2022				
Current assets	\$ 734,886	\$ 538,769				
Restricted assets	6,114,978	6,558,977				
Capital assets	7,856,233	6,585,341				
Total Assets	14,706,097	13,683,087				
Deferred outflows of resources	3,633,343	3,912,831				
Current liabilities	3,377,101	3,161,081				
Non-current liabilities	58,736,708	59,651,628				
Total Liabilities	62,113,809	62,812,709				
Net Position						
Net investment in capital assets	2,817,715	3,151,642				
Restricted net position	483,813	31,224				
Unrestricted net position	(47,075,897)	(48,399,657)				
Total Net Position	\$ (43,774,369)	\$ (45,216,791)				

The increase in current assets is related to revenues exceeding expenditures in the General Fund in the current year.

The decrease in restricted assets is related to the bond refunding in the current year.

The increase in capital assets is related to the land and land improvements and infrastructure added in the current year.

The decrease in liabilities is related to the principal payments on long-term debt in the current year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

#### Financial Analysis of the District (Continued)

The following schedule provides a summary of the changes in net position of the District and is presented by category for comparison purposes.

#### **Change in Net Position**

	<b>Governmental Activities</b>				
		2023		2022	
Program Revenues	<u> </u>	_			
Charges for services	\$	4,923,128	\$	6,147,147	
Operating contributions		427,318		283,630	
Capital contributions		814,759		146,320	
General Revenues					
Investment earnings		194,000		11,389	
Miscellaneous revenues		112,304			
Total Revenues		6,471,509		6,588,486	
Expenses					
General government		106,058		134,231	
Physical environment		764,268		858,991	
Transportation		387,406		415,813	
Interest and other charges		3,771,355		3,361,217	
Total Expenses		5,029,087		4,770,252	
Change in Net Position		1,442,422		1,818,234	
Net Position - Beginning of Year		(45,216,791)		(47,035,025)	
Net Position - End of Year	\$	(43,774,369)	\$	(45,216,791)	

The decrease in charges for services is related to the decrease in debt service special assessments in the current year.

The decrease in general government is related to the decrease in legal fees in the current year.

The decrease in physical environment is primarily related to an abandoned streetlight project in the prior year.

The decrease in transportation was related to the start up costs of a shuttle service that was implemented in the prior year.

The increase in interest and other charges is related to the issuance costs of a bond refunding in the current year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

#### **Capital Assets Activity**

The following schedule provides a summary of the District's capital assets as of September 30, 2023 and 2022.

	Governmental Activities				
Description		2023		2022	
Construction in progress	\$	4,132,926	\$	3,876,731	
Land and land improvements		1,913,034		705,984	
Infrastructure		1,428,817		1,428,817	
Improvements other than buildings		70,888		70,888	
Equipment		700,000		700,000	
Accumulated depreciation		(389,432)		(197,079)	
Total Capital Assets	\$	7,856,233	\$	6,585,341	

The activity for the year consisted of \$256,195 in additions to construction in progress and \$1,207,050 in additions to land and land improvements and depreciation of \$192,353.

#### **General Fund Budgetary Highlights**

Actual governmental expenditures were less than final budgeted amounts primarily due to lower transportation, landscaping, and contingency costs than were anticipated.

The General Fund budget was not amended in the current year.

#### **Debt Management**

Governmental Activities debt includes the following:

- In April 2013, the District issued \$56,815,000 Series 2013 Special Assessment Revenue and Revenue Refunding Bonds. The bonds were issued to finance the acquisition and construction of certain improvements for the benefit of the District. The balance outstanding at September 30, 2023 was \$43,275,000.
- In July 2018, the District issued a not-to-exceed \$25,000,000 Bond Anticipation Note. The Note was issued to fund a portion of the Series 2018 Project. The Bond Anticipation notes were refunded in the current year.
- During the year ended September 30, 2021, the District entered into a financed purchase agreement for autonomous vehicles. The agreement has an end of finance purchase option which qualifies it as a financed purchase. The agreement, in the total amount of \$700,000, commenced in July 2021 for a term of 5 annual payments. The balance outstanding at September 30, 2023 is \$426,196.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

#### **Debt Management (Continued)**

- In June 2023, the District issued \$17,470,000 Series 2023 Special Assessment Revenue Refunding Bonds. The bonds were issued to refund the Series 2018 Bond Anticipation Note. The balance outstanding at September 30, 2023 was \$17,470,000.
- In June 2023, the District entered into a promissory note for the acquisition of interchange ponds. The balance outstanding at September 30, 2023 was \$392,291.

#### **Economic Factors and Next Year's Budget**

Boggy Creek Improvement District's construction is ongoing; however, the District does not anticipate economic factors to affect operations for the year ended September 30, 2024.

#### **Request for Information**

The financial report is designed to provide a general overview of Boggy Creek Improvement District's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Boggy Creek Improvement District, PFM Group Consulting LLC, 3501 Quadrangle Boulevard, Suite 270, Orlando, Florida 32817.

#### Boggy Creek Improvement District STATEMENT OF NET POSITION September 30, 2023

	Governmental Activities	
ASSETS		
Current Assets		
Cash	\$ 524,369	
Investments	1,376	
Assessments receivable	76,272	
Accrued interest receivable	26,882	
Due from developer	52,970	
Due from other governments	46,298	
Deposits Prepaid expenses	5,000 1,719	
Total Current Assets	734,886	
Non-current Assets		
Restricted assets		
Cash and investments	6,114,978	
Capital assets, not being depreciated	3,111,010	
Land and land improvements	1,913,034	
Construction in progress	4,132,926	
Capital assets, being depreciated	, ,	
Improvements other than buildings	70,888	
Infrastructure	1,428,817	
Equipment	700,000	
Accumulated depreciation	(389,432)	
Total Non-current Assets	13,971,211	
Total Assets	14,706,097	
DEFERRED OUTFLOW OF RESOURCES  Deferred amount on refunding, net	3,633,343	
<i>5.</i>		
LIABILITIES		
Current Liabilities		
Accounts payable and accrued expenses	89,818	
Contracts payable	63,239	
Bonds payable	1,985,000	
Financed purchase payable	139,969	
Accrued interest payable	1,099,075	
Total Current Liabilities	3,377,101	
Non-current liabilities	222.224	
Notes payable	392,291	
Bonds payable, net	58,058,190	
Financed purchase payable Total Non-current Liabilities	286,227	
	58,736,708	
Total Liabilities	62,113,809	
NET POSITION		
Net investment in capital assets	2,817,715	
Restricted for debt service	483,813	
Unrestricted	(47,075,897)	
Total Net Position	<u>\$ (43,774,369)</u>	

See accompanying notes to financial statements.

#### Boggy Creek Improvement District STATEMENT OF ACTIVITIES For the Year Ended September 30, 2023

Functions/Programs	E	Expenses		F harges for Services	O Gı	am Revenue perating rants and ntributions	G	Capital rants and ntributions	Rev Ch Ne Gov	(Expense) renues and ranges in t Position rernmental
Governmental Activities	1								•	
General government	\$	(106,058)	\$	92,249	\$	42,539	\$	-	\$	28,730
Physical environment		(764,268)		619,223		285,546		814,759		955,260
Transportation		(387,406)		215,193		99,233		-		(72,980)
Interest and other charges		(3,771,355)		3,996,463		_		_		225,108
<b>Total Governmental Activities</b>	\$	(5,029,087)	\$	4,923,128	\$	427,318	\$	814,759		1,136,118
			Ν	neral Reven discellaneous nvestment ea Total Gener Change ir	rever rnings al Rev	s venues				112,304 194,000 306,304 1,442,422
				t Position - O t Position - Se		•	3			45,216,791) 43,774,369)

# Boggy Creek Improvement District BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2023

ASSETS	(	General	Debt S	Service_		Capital Projects	Gov	Total vernmental Funds
Cash	\$	511,234	\$	_	\$	13,135	\$	524,369
Investments	Ψ	1,376	Ψ	_	Ψ	10,100	Ψ	1,376
Assessments receivable		76,272		_		_		76,272
Accrued interest receivable			5	26,722		160		26,882
Due from developer		19,378	-	-0,722		33,592		52,970
Due from other governments		46,012		_		286		46,298
Prepaid expenses		1,719		_		-		1,719
Deposits		5,000		_		_		5,000
Restricted assets		0,000						0,000
Cash and investments			6,07	78,263		36,715		6,114,978
Total Assets	\$	660,991	\$6,10	04,985	\$	83,888	\$ (	6,849,864
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities								
Accounts payable and accrued liabilities	\$	89,818	\$	-	\$	-	\$	89,818
Contracts payable						63,239		63,239
Total Liabilities		89,818				63,239		153,057
Deferred Inflows of Resources						22 502		22 502
Unavailable revenues						33,592		33,592
Fund Balances		6 710						6 710
Nonspendable - deposits/prepaids		6,719		-		- 24,997		6,719 24,997
Assigned for capital projects Restricted for debt service		-	6 10	- 04,985		24,997		24,99 <i>1</i> 6,104,985
Restricted for capital projects		-	0,10	74,903		(37,940)	,	(37,940)
Unassigned		- 564,454		_		(37,940)		564,454
Onassigned		304,434						304,404
Total Fund Balances		571,173	6,10	04,985		(12,943)		6,663,215
Total Liabilities, Deferred Inflows of								
Resources and Fund Balances	\$	660,991	\$6,10	04,985	\$	83,888	\$ (	6,849,864

See accompanying notes to financial statements.

# Boggy Creek Improvement District RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES September 30, 2023

Total Governmental Fund Balances	\$	6,663,215
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets, land, \$1,913,034, construction in progress, \$4,132,926, improvements other than buildings, \$70,888, infrastructure, \$1,428,817, and equipment, \$700,000, net of accumulated depreciation, \$(389,432), used in governmental activites are not current financial resources and therefore, are not reported at the fund level.		7,856,233
·		7,000,200
Deferred outflows of resources, deferred amount on refunding, net, are not current financial resources and therefore, are not reported at the governmental fund level.		3,633,343
Long-term liabilities, including bonds payable, \$(60,745,000), net of bond discounts, net, \$701,810, notes payable, \$(392,291), and financed purchases payable, \$(426,196), are not due and payable in the current period and therefore, are not reported at the fund level.	(	60,861,677)
Unavailable revenues are recognized as a deferred inflow of resources at the fund level, however, at the government-wide level revenue is recognized when earned.		33,592
Accrued interest expense for long-term debt is not a current financial use and therefore, is not reported at the governmental fund level.		(1,099,075)
Net Position of Governmental Activities	\$ (	43,774,369)

## Boggy Creek Improvement District STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS For the Year Ended September 30, 2023

		General	Debt Service	Capital Projects	Total Governmental Funds
REVENUES					
Special assessments	\$	926,665	\$ 3,996,463	\$ -	\$ 4,923,128
Developer contributions		393,726	-	-	393,726
Miscellaneous revenues		-	112,304	-	112,304
Interest income		6,927	184,583	 2,490	194,000
Total Revenues	1	,327,318	4,293,350	 2,490	5,623,158
EXPENDITURES					
Current					
General government		106,058	-	-	106,058
Physical environment		711,915	-	-	711,915
Transportation		247,406	-	-	247,406
Capital outlay		-	-	256,195	256,195
Debt service					
Principal		137,914	19,159,853	-	19,297,767
Interest		8,406	3,221,882	-	3,230,288
Other		-	226,368	163,491	389,859
Total Expenditures	1	,211,699	22,608,103	419,686	24,239,488
Excess revenues over/(under) expenditures		115,619	(18,314,753)	(417,196)	(18,616,330)
Other Financing Sources/(Uses)					
Draws from bond anticipation notes		-	706,741	80,780	787,521
Issuance of long-term debt		-	17,295,093	174,907	17,470,000
Transfers in		-	-	117,342	117,342
Transfers out		-	(117,342)	-	(117,342)
Total Other Financing Sources/(Uses)		-	17,884,492	373,029	18,257,521
Net Change in Fund Balances		115,619	(430,261)	(44,167)	(358,809)
Fund Balances - October 1, 2022		455,554	6,535,246	31,224	7,022,024
Fund Balances - September 30, 2023	\$	571,173	\$ 6,104,985	\$ (12,943)	\$ 6,663,215

## Boggy Creek Improvement District RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2023

Net Change in Fund Balances - Total Governmental Funds	\$	(358,809)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlay is reported as expenditures at the fund level. At the government-wide level, it is reported as additions to capital assets. This is the difference between capital outlay, \$256,195, and depreciation, \$(192,353).		63,842
The contribution of land, \$1,207,050, net of the issuance of a note payable, \$(392,291), did not utilize current resources so it was not recognized at the fund level.		814,759
The issuance of long-term debt is recognized as an other financing source at the fund level, however, it increase liabilities at the government-wide level.	(	(17,470,000)
Repayments of principal are expenditures at the fund level, but the repayments reduce long-term liabilities in the Statement of Net Position.		19,297,767
Bond anticipation note proceeds are reflected as an other financing source at the fund level, however, they are reflected as an addition to liabilities at the government-wide level.		(787,521)
Governmental funds report bond discounts as expenditures. However, in the Statement of Activities, the cost is allocated as expense.		(35,090)
Deferred outflows of resources for refunding debt is recognized as a component of interest on long term debt in the Statement of Activities, but not in the governmental funds. This is the amount of interest in the current year period.		(279,488)
Unavailable revenues are recognized as a deferred inflow of resources at the fund level. This is the current year change in deferred inflows of resources.		33,592
In the Statement of Activities, interest is accrued on outstanding bonds; whereas in governmental funds, interest expenditures are reported when due. This is the net amount between the prior year and current year accruals.		163,370
Change in Net Position of Governmental Activities	\$	1,442,422

# Boggy Creek Improvement District STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL - GENERAL FUND For the Year Ended September 30, 2023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Special assessments	\$ 920,455	\$ 920,455	\$ 926,665	\$ 6,210
Developer contributions	725,320	725,320	393,726	(331,594)
Interest income	100	100	6,927	6,827
Total Revenues	1,645,875	1,645,875	1,327,318	(318,557)
Expenditures Current General government Physical environment Transportation Debt Service Principal	142,285 892,184 725,320	142,285 892,184 725,320	106,058 711,915 247,406 137,914	36,227 180,269 477,914 (137,914)
Interest	_	_	8,406	(8,406)
Total Expenditures	1,759,789	1,759,789	1,211,699	548,090
Excess revenues over/(under)				
expenditures	(113,914)	(113,914)	115,619	229,533
Fund Balances - October 1, 2022	113,914	113,914	455,554	341,640
Fund Balances - September 30, 2023	\$ -	\$ -	\$ 571,173	\$ 571,173

#### **NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Boggy Creek Improvement District (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's more significant accounting policies are described below.

#### 1. Reporting Entity

The District was established in 2001 by an ordinance of the City Council of Orlando, Florida, under the Uniform Community Development District Act of 1980, Chapter 190, Florida Statutes, as amended (the "Act"), as a Community Development District. The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of the infrastructure necessary for community development within its jurisdiction. The District is governed by a five-member Board of Supervisors. The District operates within the criteria established by Chapter 190, Florida Statutes. The Board has the responsibility for assessing and levying assessments, approving budgets, exercising control over facilities and properties, controlling the use of funds generated by the District, approving the hiring and firing of key personnel, and financing improvements.

The reporting entity for the District includes all functions of government in which the District's Board exercises oversight responsibility. Oversight responsibility includes, but is not limited to, financial interdependency, designation of management, significant ability to influence operations and accountability for fiscal matters. As required by GAAP, these financial statements present the Boggy Creek Improvement District (the primary government) as a stand-alone government.

Based upon the application of the above-mentioned criteria as set forth by the Governmental Accounting Standards Board, the District has identified no component units.

#### 2. Measurement Focus and Basis of Accounting

The basic financial statements of the District are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to financial statements

#### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 2. Measurement Focus and Basis of Accounting (Continued)

#### a. Government-wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Government-wide financial statements report all non-fiduciary information about the reporting government as a whole. These statements include the governmental activities of the primary government. The effect of interfund activity has been removed from these statements.

Governmental activities are supported by special assessments and interest. Program revenues include charges for services, and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as an other financing source.

Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

#### b. Fund Financial Statements

The underlying accounting system of the District is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental funds are presented after the government-wide financial statements. These statements display information about major funds individually.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 2. Measurement Focus and Basis of Accounting (Continued)

#### b. Fund Financial Statements (Continued)

#### **Governmental Funds**

The District has implemented the Governmental Accounting Standards Board Statement 54 – Fund Balance Reporting and Governmental Fund Type Definitions. The Statement requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The District has various policies governing the fund balance classifications.

Nonspendable Fund Balance – This classification consists of amounts that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.

Restricted Fund Balance – This classification includes amounts that can be spent only for specific purposes stipulated by the state constitution, external resource providers, or through enabling legislation.

Assigned Fund Balance – This classification consists of the Board of Supervisors' intent to be used for specific purposes, but are neither restricted nor committed. The assigned fund balances can also be assigned by the District's management company.

Unassigned Fund Balance – This classification is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. Unassigned fund balance is considered to be utilized first when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

Fund Balance Spending Hierarchy – For all governmental funds except special revenue funds, when restricted, committed, assigned, and unassigned fund balances are combined in a fund, qualified expenditures are paid first from restricted or committed fund balance, as appropriate, then assigned and finally unassigned fund balances.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 2. Measurement Focus and Basis of Accounting (Continued)

#### b. Fund Financial Statements (Continued)

#### **Governmental Funds (Continued)**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered to be available when they are collected within the current period or soon thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Interest associated with the current fiscal period is considered to be an accrual item and so has been recognized as revenue of the current fiscal period.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be a measure of "available spendable resources". Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as an other financing source rather than as a fund liability.

Debt service expenditures are recorded only when payment is due.

#### 3. Basis of Presentation

#### a. Governmental Major Funds

<u>General Fund</u> – The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 3. Basis of Presentation (Continued)

#### a. Governmental Major Funds (Continued)

<u>Debt Service Fund</u> – Accounts for debt service requirements for the annual payment of principal and interest on long-term debt

<u>Capital Projects Fund</u> – The Capital Projects Fund accounts for construction of infrastructure improvements within the boundaries of the District.

#### b. Non-current Governmental Assets/Liabilities

GASB Statement 34 requires that non-current governmental assets, such as land and buildings, and non-current governmental liabilities, such as special assessment bonds, be reported in the governmental activities column in the government-wide Statement of Net Position.

## 4. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity

#### a. Cash and Investments

Florida Statutes require state and local governmental units to deposit monies with financial institutions classified as "Qualified Public Depositories," a multiple financial institution pool whereby groups of securities pledged by the various financial institutions provide common collateral from their deposits of public funds. This pool is provided as additional insurance to the federal depository insurance and allows for additional assessments against the member institutions, providing full insurance for public deposits.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## 4. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (Continued)

#### a. Cash and Investments (Continued)

The District is authorized to invest in those financial instruments as established by Section 218.415, Florida Statutes. The authorized investments consist of:

- 1. Direct obligations of the United States Treasury;
- 2. The Local Government Surplus Funds Trust or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperative Act of 1969;
- 3. Interest-bearing time deposits or savings accounts in authorized qualified public depositories;
- 4. Securities and Exchange Commission, registered money market funds with the highest credit quality rating from a nationally recognized rating agency.

Cash equivalents include time deposits and certificates of deposit with original maturities of three months or less and held in a qualified public depository as defined by Section 280.02, Florida Statutes.

#### b. Restricted Assets

Certain net position of the District are classified as restricted assets on the Statement of Net Position because their use is limited either by law through constitutional provisions or enabling legislation; or by restrictions imposed externally by creditors. In a fund with both restricted and unrestricted assets, qualified expenses are considered to be paid first from restricted net position and then from unrestricted net position.

#### c. Capital Assets

Capital assets, which include land and land improvements, construction in progress, improvements other than buildings, infrastructure and equipment, are reported in the applicable governmental activities column.

The District defines capital assets as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. The valuation basis for all assets is historical cost.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Depreciation of capital assets is computed and recorded by utilizing the straight-line method. Estimated useful lives of improvements other than buildings are 15 years, infrastructure is 30 years and equipment 5 years.

#### NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## 4. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position or Equity (Continued)

#### d. Deferred Outflows/Inflows of Resources

Deferred outflows of resources is the consumption of net position by the government that is applicable to a future reported period. Deferred amount on refunding is amortized and recognized as a component of interest expense over the life of the bond.

Deferred inflows of resources represent an acquisition of net position that applies to a future reporting period(s) and so will not be recognized as an inflow of resources (revenue) until then. The District only has one time that qualifies for reporting in the category. Unavailable revenues are reported only in the governmental funds balance sheet. This amount is deferred and recognized as an inflow of resources in the period that amounts become available.

#### e. Budgets

Budgets are prepared and adopted after public hearings for the governmental funds, pursuant to Chapter 190, Florida Statutes. The District utilizes the same basis of accounting for budgets as it does for revenues and expenditures in its various funds. The legal level of budgetary control is at the fund level. All budgeted appropriations lapse at year end. Formal budgets are adopted for the general and debt service funds. As a result, deficits in the budget variance columns of the accompanying financial statements may occur.

#### f. Unamortized Bond Discount

Bond discounts are presented on the government-wide financial statements. The costs are amortized over the life of the bonds using the method of accounting. For financial reporting, the unamortized bond discount is netted against the applicable long-term debt.

### NOTE B - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

### 1. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

"Total fund balances" of the District's governmental funds, \$6,663,215, differs from "net position" of governmental activities, \$(43,774,369), reported in the Statement of Net Position. This difference primarily results from the long-term economic focus of the Statement of Net Position versus the current financial resources focus of the governmental fund balance sheet. The effect of the differences is illustrated on the next page.

## NOTE B - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)

1. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position (Continued)

#### Capital related items

When capital assets (that are to be used in governmental activities) are purchased or constructed, the cost of those assets is reported as expenditures in governmental funds. However, the statement of net position included those capital assets among the assets of the District as a whole.

Land and land improvements	\$ 1,913,034
Infrastructure	1,428,817
Improvements other than buildings	70,888
Equipment	700,000
Construction in progress	4,132,926
Accumulated depreciation	 (389,432)
Total	\$ 7,856,233

#### **Deferred outflows of resources**

Deferred outflow of resources are not financial resources, and therefore, are not recognized at the fund level.

Deferred amount on refunding, net \$\\ \\$3,633,343

#### **Long-term debt transactions**

Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the Statement of Net Position.

Balances at September 30, 2023 were:

Bonds payable	\$ (60,745,000)
Notes payable	(392,291)
Bond discount, net	701,810
Financed purchase payable	(426,196)
Total	\$ (60,861,677)

## NOTE B - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)

## 1. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position (Continued)

#### **Deferred Inflows of Resources**

Unavailable revenues are recognized as a deferred inflow of resources at the fund level, however revenue is recognized when earned at the government-wide level.

Unavailable revenues \$ 33,592

#### **Accrued interest**

Accrued liabilities in the Statement of Net Position differ from the amount reported in governmental funds due to accrued interest on bonds.

Accrued interest \$ (1,099,075)

### 2. Explanation of Differences Between the Governmental Fund Operating Statements and the Statement of Activities

The "net change in fund balances" for government funds, \$(358,809), differs from the "change in net position" for governmental activities, \$1,442,422, reported in the statement of activities. The differences arise primarily from the long-term economic focus of the Statement of Activities versus the current financial resources focus of the governmental funds. The effect of the differences is illustrated below.

#### Capital related items

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, the cost of those assets are capitalized at the government wide level and allocated over their estimated useful lives and reported as depreciation. As a result, fund balances decrease by the amount of financial resources expended, whereas, net position changes by the amount of capital additions net of any depreciation charged for the year.

Capital outlay	\$	256,195
Depreciation		(192,353)
Total	<u>\$</u>	63,842
Contribution of land	\$	1,207,050
Less note payable		(392,291)
Total	<u>\$</u>	814,759

## NOTE B - RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (CONTINUED)

## 2. Explanation of Differences Between the Governmental Fund Operating Statements and the Statement of Activities (Continued)

#### **Long-term debt transactions**

Repayments of principal are reported as an expenditure in the governmental funds and, thus, have the effect of reducing fund balance because current financial resources have been used.

Debt principal payments	\$ 19,297,767
Long term debt issuance	(18,257,521)
Bond discount amortization	 (35,090)
Total	\$ (1,005,156)

Some expenses reported in the Statement of Activities do not require the use of current financial resources, therefore, are not reported as expenditures in governmental funds.

Net change in accrued interest payable	\$ 163,370
Decrease in deferred amount on refunding	 (279,488)
Total	\$ (116,118)

#### **Deferred inflows of resources**

Unavailable revenues are recognized as deferred inflows of resources at the fund level. This is the current year change in deferred inflows of resources.

Change in unavailable revenues	\$	33.592
Change in anavaliable revenues	Ψ	00,002

#### NOTE C - CASH AND INVESTMENTS

All deposits are held in qualified public depositories and are included on the accompanying balance sheet as cash and investments.

#### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a formal deposit policy for custodial credit risk, however, they follow the provisions of Chapter 280, Florida Statutes regarding deposits and investments. As of September 30, 2023, the District's bank balance was \$524,446 and the carrying value was \$524,369. Exposure to custodial credit risk was as follows. The District maintains all deposits in a qualified public depository in accordance with the provisions of Chapter 280, Florida Statutes, which means that all deposits are fully insured by Federal Depositors Insurance or collateralized under Chapter 280, Florida Statutes.

#### Investments

As of September 30, 2023, the District had the following investments and maturities:

Investment	Maturities	F	air Value
Florida PRIME	35 days*	\$	1,376
Managed Money Market	N/A		6,114,978
Total		\$	6,116,354

<sup>\*</sup> Weighted Average Maturity

The District categorizes its fair value measurements within the fair value hierarchy recently established by generally accepted accounting principles. The fair value is the price that would be received to sell an asset, or paid to transfer a liability, in an orderly transaction between market participants at the measurement date. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The District uses a market approach in measuring fair value that uses prices and other relevant information generated by market transactions involving identical or similar assets, liabilities, or groups of assets and liabilities.

Assets or liabilities are classified into one of three levels. Level 1 is the most reliable and is based on quoted prices for identical assets, or liabilities, in an active market. Level 2 uses significant other observable inputs when obtaining quoted prices for identical or similar assets, or liabilities, in markets that are not active. Level 3 is the least reliable and uses significant unobservable inputs that use the best information available under the circumstances, which includes the District's own data in measuring unobservable inputs.

Based on the criteria in the preceding paragraph, the investments in Managed Money Market Funds are Level 1 assets.

#### NOTE C - CASH AND INVESTMENTS (CONTINUED)

#### Investments (Continued)

The District's investment policy allows management to invest funds in investments permitted under Section 218.415, Florida Statutes. The investment in Florida PRIME is measured at amortized cost. Florida PRIME has established policies and guidelines regarding participant transactions and the authority to limit or restrict withdrawals or impose a penalty for an early withdrawal. As of September 30, 2023, there were no redemption fees, maximum transaction amounts, or any other requirements that would limit daily access to 100 percent of the account value.

#### **Interest Rate Risk**

The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Credit Risk

The District's investments are limited by state statutory requirements and bond compliance. The District has no investment policy that would further limit its investment choices. As of September 30, 2023 Florida PRIME was rated AAAm by Standard & Poor's. The Managed Money Market funds were not rated by any nationally recognized agency.

#### Concentration of Credit Risk

The District places no limit on the amount it may invest in any one fund. The investments in the Managed Money Market was 99% of the District's total investments. The investments in Florida PRIME were less than 1% of the District's total investments.

The types of deposits and investments and their level of risk exposure as of September 30, 2023 were typical of these items during the fiscal year then ended.

The District considers any decline in fair value for certain investments to be temporary.

#### NOTE D - SPECIAL ASSESSMENT REVENUES

Assessments are non-ad valorem assessments on all assessable property within the District. Assessments are levied to pay for the operations and maintenance and debt service of the District. Operations and maintenance assessments are levied on an annual basis and debt service assessments are levied at the issuance of bonds and certified for collection on an annual basis. The fiscal year for which annual assessments are levied begins October 1 and, if collected using the Uniform Method of Collection, with the discounts available for payments through February 28 and become delinquent on April 1. Alternatively, the District adopts a resolution provided for the collection dates and directly collects the assessments.

#### **NOTE E - CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2023 was as follows:

	Beginning						Ending
		Balance		Additions Deletions		Deletions	 Balance
Governmental Activities:							
Capital assets:							
Land and land improvements	\$	705,984	\$	1,207,050	\$	-	\$ 1,913,034
Construction in progress		3,876,731		256,195		-	4,132,926
Infrastructure		1,428,817		-		-	1,428,817
Improvements other than buildings		70,888		-		_	70,888
Equipment		700,000		-		_	700,000
Accumulated depreciation		(197,079)		(192,353)		_	(389,432)
Total Capital Assets	\$	6,585,341	\$	1,270,892	\$		\$ 7,856,233

Depreciation was charged to physical environment, \$52,353, and transportation, \$140,000.

#### **NOTE F - LONG-TERM DEBT**

The following is a summary of activity for long-term debt of the District for the year ended September 30, 2023:

Long-term debt at October 1, 2022	\$	61,647,332
Debt proceeds		18,649,812
Principal payments		(19,159,853)
Long-term Debt at September 30, 2023		61,137,291
Less: bond discount, net		(701,810)
Total Long-Term Debt, net, September 30, 2023	\$	60,435,481
\$56,815,000 Series 2013 Special Assessment Revenue and Revenue Refunding Bonds due in annual principal installments beginning May 2014 and maturing May 2043. Interest at a rate of 5.125% due in May and November beginning November 2013. Current portion is \$1,770,000.	<u>\$</u>	43,275,000
\$17,470,000 Series 2023 Special Assessment Revenue Refunding Bonds due in annual principal installments beginning May 2024 and maturing May 2053. Interest at a rate from 4.5% – 5.375% due in March and November beginning November 2023. Current		
portion is \$215,000.	<u>\$</u>	17,470,000

#### NOTE F – LONG-TERM DEBT (CONTINUED)

In June 2023, the District entered into a promissory note for the acquisition of interchange ponds in the amount of \$392,291 to be paid upon issuance of bonds.

\$ 392.291

The annual requirements to amortize the principal and interest of bonded debt outstanding as of September 30, 2023 are as follows:

Year Ending September 30,		Principal Interest			Principal Interest Total					Total
2024	\$	1,985,000		\$	2,918,046		\$	4,903,046		
2025		2,145,000			3,014,512			5,159,512		
2026		2,250,000			2,906,362			5,156,362		
2027		2,365,000			2,792,894			5,157,894		
2028		2,485,000			2,673,625			5,158,625		
2029-2033		14,425,000			11,357,261			25,782,261		
2034-2038		18,485,000			7,303,618			25,788,618		
2039-2043		7,730,000			3,613,105			11,343,105		
2044-2048		3,860,000			1,991,706			5,851,706		
2049-2053		5,015,000			836,888			5,851,888		
			,			•		_		
Totals	\$	60,745,000		\$	39,408,017		\$	100,153,017		

Future payments on the promissory note are not included in the above amortization schedule as it is unknown when District will begin payments.

#### Summary of Significant Bonds Resolution Terms and Covenants

The District levies special assessments pursuant to Section 190.022, Florida Statutes and the assessment rolls are approved by resolutions of the District Board. The collections are to be strictly accounted for and applied to the debt service of the bond series for which they were levied. The District covenants to certify for collection of special assessments in annual amounts adequate to provide for payment of principal and interest on the bonds. Payment of principal and interest is dependent on the money available in the debt service fund and the District's ability to collect special assessments levied.

The Series 2013 and 2023 Bonds are subject to redemption at the option of the District and are also subject to extraordinary mandatory redemption prior to maturity in whole on any date, or in part on an interest payment date, without premium, together with accrued interest to the redemption date if monies are available to retire the debt in accordance with the provisions of the Indenture.

#### NOTE F - LONG-TERM DEBT (CONTINUED)

#### Summary of Significant Bonds Resolution Terms and Covenants (Continued)

The Bond Indenture established a debt service reserve requirement. The Indenture requires that the District maintain adequate funds in the reserve account to meet the debt service requirements as defined in the Trust Indenture.

The bond indenture provides for Debt Service Reserve Funds, which shall be held by the Trustee separate and apart from all other funds. The following is a schedule of reserve requirements and balances in the reserve accounts at September 30, 2023:

	Reserve Balance	Reserve equirement
Special Assessment Revenue and Revenue Refunding Bonds		
Series 2013	\$ 3,946,022	\$ 3,942,488
Series 2023	\$ 586,316	\$ 579,609

#### NOTE G - FINANCED PURCHASE

During the year ended September 30, 2021, the District entered into a financed purchase agreement for autonomous vehicles. The agreement has an end of finance purchase option which qualifies it as a financed purchase; therefore, the asset has been recorded at the present value of the future minimum payments. The agreement, in the total amount of \$700,000, commenced in July 2021 for a term of 5 annual payments.

The annual requirements to amortize the principal and interest of the financed purchase as of September 30, 2023 were as follows:

Year Ending September 30,	 Principal	Iı	nterest	Total
2024	\$ 139,969	\$	6,351	\$ 146,320
2025	142,055		4,265	146,320
2026	 144,172		2,148	146,320
Totals	\$ 426,196	\$	12,764	\$ 438,960

#### NOTE H - ECONOMIC DEPENDENCY

A significant portion of the District's activity is dependent upon continued involvement of the Developer, the loss of which could have a material adverse effect on the District's operations. At September 30, 2023, the Developer owned a significant amount of the assessable property located within the District's boundaries.

#### **NOTE I – RELATED PARTY TRANSACTIONS**

Four members of the Board of Supervisors are affiliated with the Developer or a related entity. The District received \$393,726 in contributions and assessments from the Developer for the year ended September 30, 2023. Additionally, the District has \$52,970 due from the Developer.

#### **NOTE J - INTERLOCAL AGREEMENTS**

The District previously entered into an interlocal agreement related to cost sharing for certain infrastructure projects with Myrtle Creek Improvement District ("Myrtle Creek") and Greeneway Improvement District ("Greeneway"). These districts are related through a common Developer. The agreement provides for the improvements to be constructed, acquired or otherwise provided by the District and that the District will be reimbursed for these costs from Myrtle Creek and Greeneway. The projected costs related to the agreement total approximately \$33.8 million, with costs to be split 31.5% for Myrtle Creek, 32.5% for the District, and 36% for Greeneway. The District, Myrtle Creek, and Greeneway also previously entered into an agreement regarding interchange maintenance costs which was amended in Fiscal Year 2022 to include Midtown Improvement District ("Midtown") with costs to be split 31.5% for Myrtle Creek, 24% for Greeneway, 12% for Midtown, and 32.5% for the District.

#### **NOTE K – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The District maintains commercial insurance coverage to mitigate the risk of loss. Management believes such coverage is sufficient to preclude any significant uninsured losses to the District. The District has not filed any insurance claims in any of the previous three fiscal years.

#### **NOTE L - INTERFUND TRANSFERS**

Interfund transfers for the year ended September 30, 2023, consisted of the following:

	Tra	nsfers Out	
	Debt Service		
Transfers In	Fund		
Capital Projects Fund	\$	117,342	

The amount transferred from the Debt Service Fund to the Capital Projects Fund is in accordance with the Trust Indenture.



Certified Public Accountants PL

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## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Supervisors Boggy Creek Improvement District Orlando, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements, as listed in the table of contents, of Boggy Creek Improvement District, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the basic financial statements and have issued our report thereon dated May 23, 2024.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit, we considered Boggy Creek Improvement District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Boggy Creek Improvement District's internal control. Accordingly, we do not express an opinion on the effectiveness of Boggy Creek Improvement District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.



To the Board of Supervisors Boggy Creek Improvement District

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Boggy Creek Improvement District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL

Burger Joseph Glam Naines + Frank

Fort Pierce, Florida

May 23, 2024

Certified Public Accountants PL

600 Citrus Avenue Suite 200 Fort Pierce, Florida 34950

772/461-6120 // 461-1155 FAX: 772/468-9278

#### MANAGEMENT LETTER

To the Board of Supervisors Boggy Creek Improvement District Orlando, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the Boggy Creek Improvement District as of and for the year ended September 30, 2023, and have issued our report thereon dated May 23, 2024.

#### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the Florida Auditor General.

#### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and our Independent Auditor's Report on an examination conducted in accordance with *AICPA Professionals Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated May 23, 2024, should be considered in conjunction with this management letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations in the preceding financial audit report.

#### **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not Boggy Creek Improvement District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that Boggy Creek Improvement District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.



To the Board of Supervisors Boggy Creek Improvement District

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for Boggy Creek Improvement District. It is management's responsibility to monitor the Boggy Creek Improvement District's financial condition; our financial condition assessment was based in part on the representations made by management and the review of the financial information provided by the same as of September 30, 2023.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

#### **Specific Information**

The information provided below was provided by management and has not been audited; therefore, we do not express an opinion or provide any assurance on the information.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, the Boggy Creek Improvement District reported:

- 1) The total number of district employees compensated in the last pay period of the District's fiscal year: 0
- 2) The total number of independent contractors to whom nonemployee compensation was paid in the last month of the District's fiscal year: 2
- 3) All compensation earned by or awarded to employees, whether paid or accrued, regardless of contingency: \$0
- 4) All compensation earned by or awarded to nonemployee independent contractors, whether paid or accrued, regardless of contingency: \$242,877
- 5) Each construction project with a total cost of at least \$65,000 approved by the District that is scheduled to begin on or after October 1, 2022, together with the total expenditures for such project: N/A
- 6) A budget variance based on the budget adopted under Section 189.016(4), Florida Statutes, before the beginning of the fiscal year being reported if the District amends a final adopted budget under Section 189.016(6), Florida Statutes: The budget was not amended.

As required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)8, Rules of the Auditor General, the Boggy Creek Improvement District reported:

- 1) The rate or rates of non-ad valorem special assessments imposed by the District. O&M: \$603.02-\$824.16 DS: \$623.87-\$779.84.
- 2) The amount of special assessments collected by or on behalf of the District: Total special assessments collected was \$4,923,128.
- 3) The total amount of outstanding bonds issued by the District and the terms of such bonds. Series 2013 Bonds, \$43,275,000 maturing in May 2043 and Series 2023, \$17,470,000, maturing May 2053.



To the Board of Supervisors Boggy Creek Improvement District

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### **Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of Supervisors, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL Fort Pierce, Florida

May 23, 2024



Certified Public Accountants PL

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## INDEPENDENT ACCOUNTANTS' REPORT/COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

To the Board of Supervisors Boggy Creek Improvement District Orlando, Florida

We have examined Boggy Creek Improvement District's compliance with Section 218.415, Florida Statutes during the year ended September 30, 2023. Management is responsible for Boggy Creek Improvement District's compliance with those requirements. Our responsibility is to express an opinion on Boggy Creek Improvement District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about Boggy Creek Improvement District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on Boggy Creek Improvement District's compliance with the specified requirements.

In our opinion, Boggy Creek Improvement District complied, in all material respects, with the aforementioned requirements during the year ended September 30, 2023.

Berger, Toombs, Elam, Gaines & Frank Certified Public Accountants PL

Fort Pierce, Florida

May 23, 2024